

function should be divided into clearly defined tasks, assigned to the appropriate level of government and, at each governmental level, made the responsibility of those departments and agencies best able to undertake and discharge them.

At the federal level, the reorganization may be summarized briefly as follows:—

- (1) The Emergency Measures Organization is the co-ordinating agency for all civil emergency planning and for all federal-provincial planning. It is responsible for planning for continuity of government, for tasks hitherto grouped under the designation "civil defence" and now specifically assigned to some other department of government, and for general liaison with the provinces, NATO and foreign countries on matters relating to civil emergency planning.
- (2) The Department of National Defence, more particularly the Army, has been given a primary role in survival operations and has been delegated responsibility for a substantial number of functions that are technical in character such as the complete public warning system, radiation monitoring and fallout prediction, emergency governmental communications, re-entry into damaged areas and support of local authorities in the maintenance of law and order (see also pp. 1148-1149).
- (3) The Department of National Health and Welfare (which formerly had the major responsibility for civil defence) will concentrate its attention mainly on advising and assisting provincial authorities with respect to the provision of emergency health and welfare services. This Department has retained responsibility for the operation and management of the Canadian Civil Defence College at Arrnprior, Ont.
- (4) The Royal Canadian Mounted Police has the responsibility of providing advice and assistance to provinces concerning the preservation of law and order and the control of road traffic under emergency conditions.
- (5) Other federal departments and agencies have duties that relate chiefly to carrying on essential functions or to maintaining the country's economic life under conditions of nuclear attack—the Department of Defence Production, the Department of Agriculture, the Department of Finance, the Bank of Canada, the Department of Transport, the Canadian Broadcasting Corporation and the Department of Labour in consultation with the National Employment Service of the Unemployment Insurance Commission.
- (6) What was known as Federal Civil Defence Headquarters has disappeared.

Certain emergency functions of government are a projection of normal peacetime provincial responsibilities. In such fields, the provinces and municipalities understandably have more experience and knowledge of local conditions and problems than has the Federal Government and its agencies. The following represent responsibilities of this kind and are considered to be the proper concern of provincial authorities with such federal assistance as may prove necessary:—

- (1) Preservation of law and order and the prevention of panic, by the use of their own police, municipal police, and special constables, with whatever support is necessary and feasible from the RCMP and the Armed Services at provincial request.
- (2) Control of road traffic, except in areas damaged or covered by heavy fallout, including special measures to assist in the emergency movement of people from areas likely to be attacked or affected by heavy fallout.
- (3) Reception services, including arrangements for providing accommodation, emergency feeding and other emergency supplies and welfare services for people who have lost or left their homes or who require assistance because of the breakdown of normal facilities.
- (4) Organization and control of medical services, hospitals, and public health measures.
- (5) Maintenance, clearance and repair of highways.
- (6) Organization of municipal and other services for the maintenance and repair of water and sewage systems.
- (7) Organization of municipal and other fire fighting services, and control over and direction of these services in wartime except in damaged or heavy fallout areas, where fire fighting services would be under the direction of the Army as part of the re-entry operation.
- (8) Maintenance and repair of electrical utilities, and the allocation of the use of electricity to meet emergency requirements.
- (9) Training of civilians as civil defence workers.